## Safety Service Patrol Idea Sharing Network

Session XII: Patrol Classification and Operating Models

#### **Call Moderator:**

John McClellan, Freeway Operations Supervisor, Minnesota DOT

#### Call Support:

- Sam McClain, SafeHighways.org Consultant
- Elizabeth LaBelle, SafeHighways.org Project Manager
- Niloo Parvinashtiani, Technical Services Associate, NOCoE

#### Today's Presenters:

- Randall Hoyt, Freeway Service Team Program Manager, Wisconsin DOT
- Giovanni DiFabio, Bay Area Freeway Service Patrol Program Manager, Metropolitan Transportation Commission
- Scott Yinger, Deputy Director, Operations, Maryland DOT SHA, CHART
- Lacy Word, Transportation Manager 2, Tennessee DOT

Conference Number: 800-832-0736 | Room: 990-1296#

URL: https://nocoe.adobeconnect.com/ssp/



#### Welcome & Introduction



Sam McClain
SafeHighways.org Consultant
VP of Sponsorship at Travelers Marketing
<a href="mailto:smcclain@travelersmarketing.com">smcclain@travelersmarketing.com</a>
407.456.1917



## Webinar Etiquette

- Your phone is muted; To unmute press \*#
- If you dial in by phone, please be sure your computer speakers are off
- Please do <u>NOT</u> place the call on hold
- Please sign-in to the chat box with your name, organization and email
- Presentations are available to download at <u>www.safehighways.org/additional-resources/fhwa-safehighways-org/</u>

#### Participate in Discussion



- Following each presenter, there will be a brief opportunity to ask questions or offer some additional thoughts
- If you are on the webinar:
  - "Raise your hand" to ask a question
  - Unmute \*# and speak up
  - Type a question in the chat box
- If you are on the phone:
  - Wait for a pause, unmute and then ask away









Agree



Disagree



Step Away



Speak Louder



**Speak Softer** 



突 Speed Up



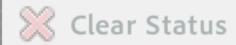
Slow Down



Laughter



Applause



#### **Overview**

- Objective of these sessions is to provide SSP managers and supervisors a forum to share best practices
- State SSP managers and FHWA Division Administrators invited to each call
- Please contact us to present on the next topic and/or to suggest a new topic
  - Email: ssp@safehighways.org



# Today's Agenda

| TIME (EST)     | DESCRIPTION   |
|----------------|---|
| 1:00–1:10 PM   | WELCOME: Sam McClain, SafeHighways.org Consultant/Vice President of Sponsorship at Travelers Marketing  |
| 1:10–1:30 PM   | INTRODUCTION: John McClellan, RTMC Freeway Operations Supervisor, Minnesota DOT   |
| 1:30 – 2:45 PM | <ul> <li>PRESENTERS:</li> <li>Randy Hoyt, Freeway Service Team Program Manager, Wisconsin DOT</li> <li>Giovanni DiFabio, Bay Area Freeway Service Patrol Program Manager, Metropolitan Transportation Commission</li> <li>Scott Yinger, Deputy Director, Operations, Maryland DOT State Highway Administration</li> <li>Lacy Word, Transportation Manager 2, Tennessee DOT</li> <li>Questions and open discussion encouraged following each presenter.</li> </ul> |
| 2:45 – 2:50 PM | SELECTION OF NEXT SESSION'S TOPIC Review and selection of the topic for next session  |
| 2:50 – 3:00 PM | CLOSING REMARKS: Sam McClain, SafeHighways.org Consultant/Vice President of Sponsorship   |

THE 2019 ITS AMERICA ANNUAL MEETING

#### EMERGENCY RESPONSE DAY 2019



#### WEDNESDAY, JUNE 5 8 a – 5 p

Walter E. Washington Convention Center, Washington, D.C.

Emergency response is a never-ending mission to increase the personal safety of responders and motorists, while restoring mobility for emergency, commercial and personal traffic. Emergency Response Day 2019 will honor our valued response community. It will also focus on educating others about the technologies that drive the ITS industry.

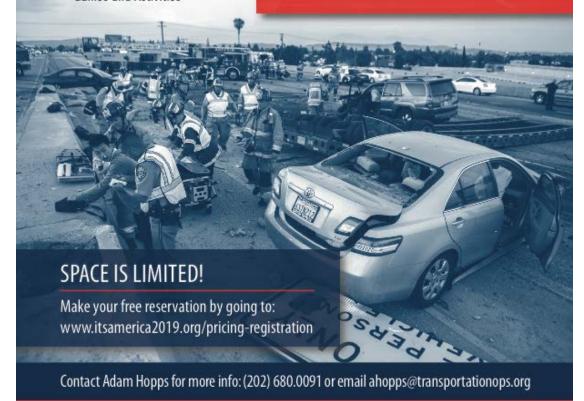


# EMERGENCY RESPONSE DAY

- Equipment Displays
- Technology Demonstrations
- Workshops/Sessions
- Vendor Displays
- Responder Training Updates
- Games and Activities

#### FREE REGISTRATION FOR ALL ACTIVE:

Law Enforcement, Fire & Rescue, Towing & Recovery, EMS, EMA, Public Safety Communicators and Safety Service Patrol



SPONSORED BY:



**Travelers**Marketing

# **Steering Committee Members**

- Jason Josey, Georgia DOT, HERO Manager
- Todd Leiss, Pennsylvania Turnpike Commission, TIM Coordinator
- John McClellan, Minnesota DOT, Freeway Operations Supervisor



# Introducing...





John McClellan
Freeway Operations Supervisor
Minnesota Department of Transportation
john.mcclellan@state.mn.us
651.234.7025



## Recognize the diversity of the programs!



- Close to a 100 different programs across the country!
- 42 out of 50 states + Washington D.C. & Puerto Rico
- Wide variety from volunteer staffed up to full big rig tows
- Amazing to see how many are so different/custom to region
  - But the job is still similar...
- Everyone proud of their local programs
- Importance of maintaining local branding
- Are we just individual fish in the sea?



# What brings us together?



- Strength in numbers on a national level (education)
  - Funding to maintain what you have
  - Funding to grow and/or expand/improve
  - Protections from being cut ("nice" or "need"?)
- Efficiencies in sharing information and best practices
  - Changes in vehicles (slow move towards alternative fuels)
  - Changes in driver behavior (distracted driver epidemic)
  - Where do we fit with CAV-X? MA & ETC



#### Basics: What do we call this industry?



Police, Fire, EMS, tow...

- Ask a hundred people:
  - "Safety Service Patrol"?
  - "Freeway Service Patrol"?
  - How about FHAT-I-RAMA program ©
- Maintain local branding within a larger identity









## How do you classify programs?



- FHWA OP 16047 Safety Service Patrol Priorities And Best Practices 2017
  - Baseline
  - Mid-Level
  - Full Function

Based on types of assistance provided and staffing times



#### What are the <u>core</u> duties?



- Motorist Assistance Free program to clear stalled vehicles
  - Gas & tire change to full service towing
- Emergency Traffic Control Using MUTCD 6-I
  - Cones/flares to signboards
  - Not necessarily emergency vehicles
- Most agencies do both but not all
- Incident clearance? Debris, push-pull-drag, etc.
- Maintenance work? From clearing drains to emergency guardrail



## Variables: Staffing models



- State DOT workers
  - Full time classified position
  - Part-time/maintenance position
  - Union vs. non-union
- County/city public works
- Citizen Conservation Corp (ended 2018)
- Contracted direct
- Contracted 3<sup>rd</sup> party administrator
- Law enforcement officer state trooper or sheriff deputy



## Variables: Operational periods



- Year-round
- Seasonal
- Construction based
- Service times
  - Mon-Fri traffic peak periods only
  - Mon-Fri continuous
  - Weekends
  - On-call
  - **2**4/7



#### Even more variables...



- Who dispatches?
  - State TMC?
  - Law enforcement?
  - Themselves?

- Equipment?
  - Pickups, vans, walk-ins, wreckers/hooks, flatbeds, big rigs, rotators



#### What next?



- Value in the discussion?
  - Are we all just individual programs or part of something bigger?
- Next evolution beyond these webinars?
- Is there a deliverable product?
  - At the least, contacts for similar programs



#### **Questions?**



#### John McClellan

Freeway Operations Supervisor Minnesota Department of Transportation

john.mcclellan@state.mn.us

651.234.7025



# Introducing...







Randy Hoyt, PE Freeway Service Team Program Manager Wisconsin DOT

Randall.Hoyt@dot.wi.gov 414.227.4671



## FST Background





- 1998 program initiated (Gateway Patrol)
  - Operated by towing contractors in Racine and Kenosha Counties
  - Congestion mitigation tool in Milwaukee area
  - Consisted of two vehicles patrolling M-F





## FST Background





- 1998 (Milwaukee) & 2001 (Dane) Law Enforcement program initiated
  - Named "Enhancement Freeway Patrol"
  - Operated by Milwaukee and Dane County Sheriff Offices
  - Pilot project found benefits from both towing and law enforcement models





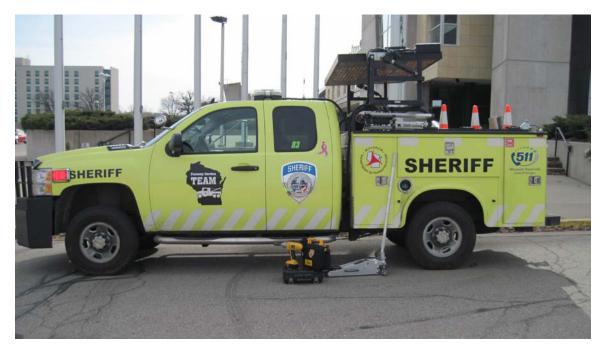
# FST Background





- 2008 both programs combined and renamed "Freeway Service Team"
  - Work zone mitigation (contracted)
  - Law Enforcement





#### Law Enforcement FST





- Sheriff Offices provide incident response and quick clearance
- Law enforcement is not the primary focus, TIM is
- Staffed by sworn officers









Contracted for the duration of project (low bid - RFB)







- Work zone traffic mitigation technique
- Need is identified during project scoping
- Desire to limit additional delay due to construction to <20 minutes</li>









 Typically used on projects in populated areas or zones that have limited shoulders and/or counter directional flow



- Surprise inspections
- DOT Level VII inspection
- Inventory of required supplies

#### DRIVER/VEHICLE EXAMINATION REPORT

Aspen 2.14.1.1



Wisconsin Department of Transportation Division of State Patrol

4802 Sheboygan Avenue, PO Box 7912

Madison WI 53707-7912 Fax: 608-267-9600

Report Number: WI1785003805 Inspection Date: 06/29/2015

Start: 9:50:00 AM CT End: 10:29:00 AM CT Inspection Level: VII - Jurisdictional Mandated

| OFTRA                         | Data Challenges: http://dataqs.fmcsa.dot.gov |        |         |               |      |      |            | HM Inspection Type: None |           |  |   |                       |         |            |   |
|-------------------------------|--|--------|---------|---------------|------|------|------------|--------------------------|-----------|--|---|-----------------------|---------|------------|---|
| JSDOT#:<br>MC/MX#:<br>State#: | 00655  | 965    |         | Phone:<br>Fax |      |      |            | 387                      |           | Driver<br>Licenses<br>Date of E<br>CoDriver<br>Licenses<br>Date of E | Birth<br>r:<br>#:                               |                       |         |            | State: WI                               |
| Location:                     | ONAL   | ASKA   | DMV     |               |      |      |            | Post:                    |           |  | nipper:   |                       |         |            |   |
| Highway:<br>County: l         |  |        |         | NEY C         | DULE | ΞE   |            | in: LAC<br>tinatio       | ROSS      | E <u>, W</u> I   |   | l of Ladi<br>rgo: EMI |         |            |   |
| VEHICLE                       | IDENT  | TIFICA | TION    |               |      |      |            | ***********              |           |  |   |                       |         | 1.00       | 200                                     |
| Unit Type                     | Make   | Year S | State   | Plate:        | #    | E    | quipment   | ID                       |           | VIŅ .  | <b>GVWR</b>                                     | CVSA#                 | CVS     | A Issued # | OOS Sticker                             |
| 1 TR                          | FRHT   |        | WI (    |               |      |      | 40         |                          | Armore, m | প্রেক্তি স্থানিকভারত দিন্তী। কর্                                     | 25,500  |                       |         |            |   |
| BRAKE A                       | DJUS   | TMEN   | TS      |               |      |      |            |                          |           |  |   |                       |         |            | *************************************** |
| Axle#                         | 1  | 2      |         |               |      |      |            |                          |           |  |   |                       |         |            |   |
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| _eft                          | 1 1/2  | 1 1    | /2      |               |      |      |            |                          |           |  |   |                       |         |            |   |
| Chamber                       | L-20   | L-     | 30      |               |      |      |            |                          |           |  |   |                       |         | 18         | 0.0                                     |
| VIOLATIO                      | ONS  |        |         |               |      |      |            |                          |           |  |   |                       |         |            |   |
| Vio Code                      |  | Sec    | ction   |               | Unit | oos  | Citation : | # Verify                 | Crash     | Violations   | Discovered                                      |                       |         |            |   |
| 393.45B2                      |  | TR     | 305.51( | 3)(D)         | 1    | N    |            | N                        | N         |  | orake hose, a                                   |                       |         |            |   |
|                               |  |        |         |               |      |      |            |                          | N         |  | inner fender                                    |                       |         |            |   |
| . ⊌3.25A                      |  | 347    | .26     |               | 1    | N    |            | Ν                        | N         | lighting ne  | ghting equipr<br>eds to be vis<br>Not visible t | ible from             | a dista |            |   |
| HazMat:                       | No HM  | Transp | orted.  |               |      |      |            | -                        | 280       |  |   | Placard               | ; INO   | Cargo      | тапк:                                   |
| Special C                     | hecks  | : No D | ata for | Special       | Che  | cks. |            |                          |           | 10000.10   |   |                       |         |            |   |

SB VWIM: NO; 72 Hour Truck Check; NO; Operation Air Brake: NO; Operation Safe Driver: NO; Motor Coach Detail: NO; HWY 41 NB VWIM: NO: HWY 41 SB VWIM: NO: I-43 NB VWIM: NO; FRAC (All Counties): NO; Construction Zone: NO; Speed (Dane Cnty): NO; Speed (FDL Cnty): NO; Speed (Milw Cnty): NO;

The undersigned certifies that all violations noted on this report have been corrected and action taken to assure compliance with the Federal Motor Carrier Safety and Hazardous Material Regulations insofar as they are applicable to motor carriers and drivers. All mechanical defects must be repaired before vehicle is re-dispatched. This certification must be signed by the MOTOR CARRIER and FAXED to the Wisconsin State Patrol at the fax number noted above within 15 days.

NOTE TO CARRIER: If a citation was issued, mail the bond amount to the applicable County Clerk of Courts.

| Signature Of Motor Carrier X: |  |  |
|-------------------------------|--|--|

## Performance

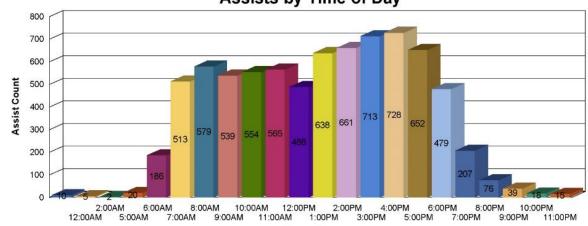
 Contractors are required to submit all assist information

#### **FST Statewide Summary:**

| <u>Counts</u>             |         |
|---------------------------|---------|
| Shifts                    | 3,201   |
| Hours Patrolled           | 25879   |
| Assists                   | 7,687   |
| Avg Assists Per Hour      | 0.30    |
| Avg Duration (min)        | 22      |
| Avg Lane Clear Time (min) | 14      |
| Avg Response Time (min)   | 13      |
| Total Miles               | 820,379 |
| Avg Miles Between Assists | 106.72  |

| Services Provided         |      |
|---------------------------|------|
| Allowed use of cell phone | 10   |
| Arrest                    | 10   |
| Checked welfare           | 971  |
| Flat Tire                 | 1171 |
| Gave Directions           | 139  |
| Jump start                | 90   |
| Mechanical repair         | 119  |
| No service                | 205  |
| No service - Wave off     | 69   |
| Provided fuel             | 667  |
| Provided information      | 132  |
| Provided traffic control  | 831  |
| Removed debris            | 1136 |
| Towed from S/M            | 2268 |
| Towed from travel lane    | 604  |
| Transported people        | 40   |
| Blank                     | 37   |
| Total                     | 8499 |

#### Assists by Time of Day



## Performance

OF TRAINING OF TRA



**FST Comment Card Summary** 

7/1/2016 - 6/30/2018

| How would you rate the overall FST Program? |     |       |  |  |  |
|---|-----|-------|--|--|--|
| Excellent                                   | 552 | 94.0% |  |  |  |
| Good  | 29  | 4.9%  |  |  |  |
| Fair  | 0   | 0.0%  |  |  |  |
| Poor  | 0   | 0.0%  |  |  |  |
| Did Not Rate                                | 6   | 1.0%  |  |  |  |
| Total Responses                             | 587 |       |  |  |  |

| Do you feel the FST is a good use of your tax dollars? |     |       |  |  |  |
|--|-----|-------|--|--|--|
| Yes  | 570 | 97.1% |  |  |  |
| No   | 1   | 0.2%  |  |  |  |
| Did Not Rate   | 16  | 2.7%  |  |  |  |
| Total Responses  | 587 |       |  |  |  |



Gather feedback received from assisted motorists

#### **Questions?**





Randy Hoyt, PE

Freeway Service Team Program Manager Wisconsin DOT

Randall.Hoyt@dot.wi.gov

414.227.4671



# Introducing...





METROPOLITAN
TRANSPORTATION
COMMISSION



Giovanni DiFabio
Bay Area Freeway Service Patrol Program Manager
Metropolitan Transportation Commission
gdifabio@bayareametro.gov
415.577.5233



# California Freeway Service Patrol Agency Partnerships

# FREEWAY

#### SERVICE



#### PATROL



#### **Local Transportation Agency**



# California Department of Transportation



**Highway Patrol** 



# **Tow Contractor Partnerships**





METROPOLITAN TRANSPORTATION COMMISSION

- MTC (local transportation agency)
  - Issues a competitive bid contract for 28 freeway "Beats"
  - Manages all aspects of the program
- Successful Tow Contractor
  - Purchases new FSP exclusive tow trucks & required equipment
  - Hires, Employs Operators
  - Provides all Freeway Service Patrol Services
- State of California
  - CHP- Operator Training, Field oversight & Dispatch
  - Caltrans- Data collection & Reporting



## **Tow Contractor Responsibilities**







- Disabled Vehicles
  - Fuel delivery and flat tire change
  - Attempt quick repair
  - Tow vehicle to CHP-approved safe drop site
- Vehicle Collisions
  - Clear non-injury crashes to shoulder
  - Assist with lane closure for injury crashes
- Debris removal from Roadway
  - With CHP traffic break if necessary



#### San Francisco FSP Overview





METROPOLITAN
TRANSPORTATION
COMMISSION

79,195

MOTORISTS ASSISTED (2018)



98.4%

"EXCELLENT"
MOTORIST SURVEY RATING

94

FREEWAY SERVICE PATROL VEHICLES





581

MILES OF BAY AREA FREEWAY SERVICED

\$7:\$1

**BENEFIT: COST RATIO** 

# 11.1 MINUTES

AVERAGE RESPONSE TIME (MOTORIST REPORTED)





#### Questions?





METROPOLITAN
TRANSPORTATION
COMMISSION

#### Giovanni DiFabio

Bay Area Freeway Service Patrol Program Manager Metropolitan Transportation Commission

gdifabio@bayareametro.gov

415.577.5233



# Introducing...





Scott Yinger
Deputy Director, Operations
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410.582.5618



# Contractor and State Workforces Integrated



- CHART began formally in 1989 and has evolved over 30 years.
- In 2011, a partnership began with State Farm as an exclusive sponsor.
  - This brought added personnel and equipment resources to Maryland.
  - Personnel resources were contractual.
- 2014 brought 24 additional State PINs to CHART, doubling the size of the original unit and expanding to 24/7 patrol operations.
- CHART routinely provides 1760 patrol hours weekly in three regions of which 200 hours, or 11%, are provided by the contractor.



#### **Consideration for Inclusion**



- Appearance: Uniforms provided and required to be the same
- Qualifications: Required to be the same (includes background checks)
- Training: Same Standards and Certifications
- Procedures: Same guidelines to the extent possible
- Equipment Standards and Availability



# Operational Flexibility/Adaptability

# Rigid Contract Scope vs. Other Duties as Assigned

- Roles and Responsibilities
- Work Hours and Locations
- Special Events







# **Workforce Stability**



- Contractual
  - Renewal/Transfer of Duties
  - Benefits Package
- State Employees
  - Career/Long Standing
  - Personnel Matters
  - Union/Collective Bargaining



# **Operational Considerations**



- Insurance Coverage vs. Limited Liability
- Service Vehicles vs. Emergency Response
- For Profit Model vs. Government Approach
  - Equipment Maintenance/Replacement
  - Limit Proactive Patrol Miles
  - Minimal Employee Pay/Benefits





#### Conclusions



- Forethought and All-Inclusive Scope of Contracts
- Use of a Proven Vendor
- Established and Formal
- Accept Workforce Differences/Focus on the Mission
- Good, Open, Honest Communication and Conversations, always the key



# Final Thought



# Leaders must either invest a reasonable amount of time attending to fears and feelings,

or squander an unreasonable amount of time trying to manage ineffective and unproductive behavior.



#### **Questions?**



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# Introducing...





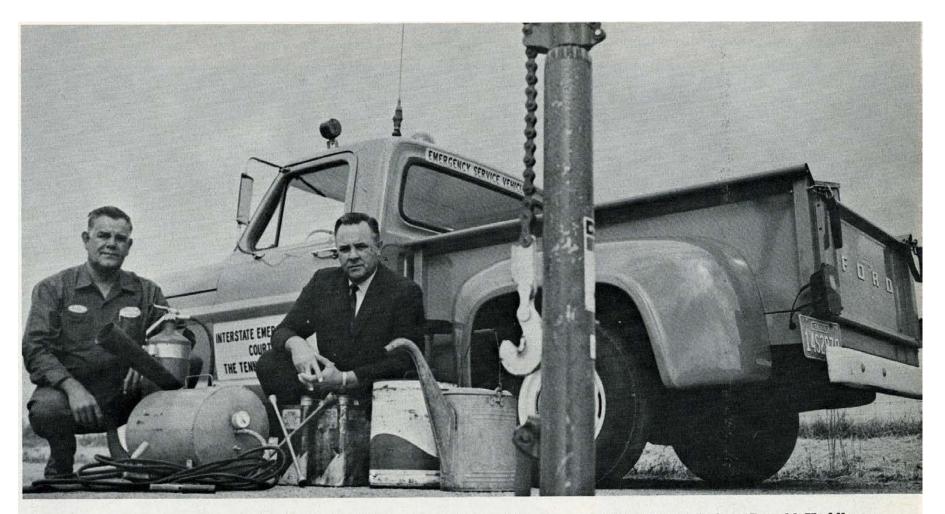
Lacy Word
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#### First Generation HELP





State Highway Maintenance Engineer Gerald Cabe, on the right and Emergency Patrol Truck Driver Donald Huddleston, Sr. of Cookeville look over the equipment carried on the trucks to aid stranded motorists. Trucks now operating on the State's Interstate Highway are equipped to handle most emergencies facing motorists with automobile trouble.



#### **HELP Mission Statement**



The mission of HELP is to minimize traffic congestion, promote the safe movement of people and products, and improve the travel environment. We work in partnership with emergency response agencies and other TDOT units as part of a highway incident management team. We are committed to performing all our duties in a professional manner.



#### **HELP Resources Statewide**

- 76 Operators
- 18 Supervisors
- 83 TMC Tech/Supervisors
- 85 Operator trucks
- 22 Supervisor trucks
- Supporting equipment and facilities
- Management staff in Headquarters and each Region







#### HELP Timeline



- Knoxville and Nashville: July 1999
- Chattanooga and Memphis: June 2000
- Normal hours of operation: 7 Days, Times Vary
- Operators and working supervisors
- Assigned routes, but flexible to traffic needs
- Special events HELP



# HELP Schedules



HELP vehicles per shift:

|             | A.M. | P.M. | WKND |
|-------------|------|------|------|
| Chattanooga | 3    | 4    | 3    |
| Knoxville   | 4    | 4    | 3    |
| Memphis     | 5    | 6    | 4    |
| Nashville   | 6    | 7    | 4    |
| Total       | 18   | 21   | 14   |

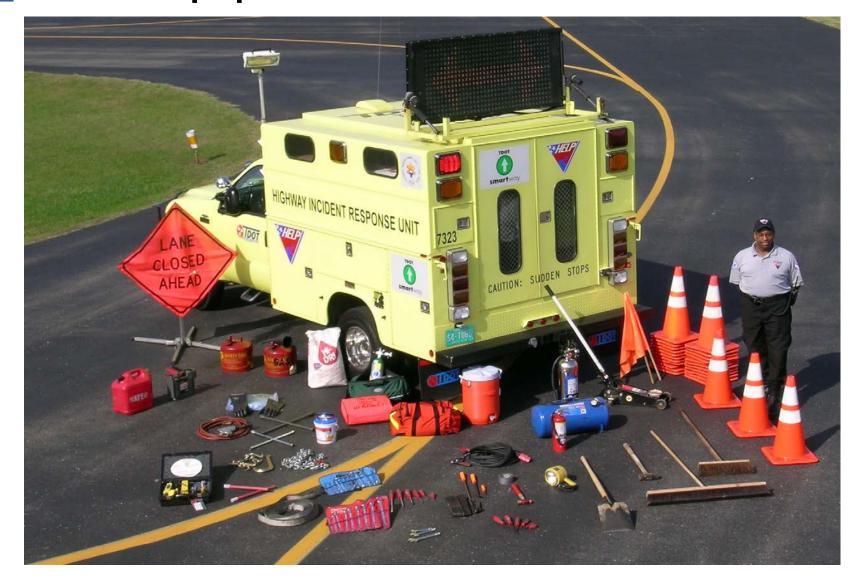
■ TDOT Maintenance: 24/7



# HELP



# HELP Equipment







# HELP Equipment



- Hand tools
- On-board generator and air compressor
- Fuel and water
- Emergency and on-board work lights
- Arrow or message board
- Four-wheel drive, diesel powered
- Two-way radio communication
- Designated emergency vehicles



#### **HELP Personnel**



- Operators and Working Supervisors
  - Nine weeks of training
  - Traffic control, NHI Incident Management, EVOC, verbal judo, public relations, sexual harassment, use of fire extinguishers...
  - "EMS First Responder" certified
  - Uniformed
- Apco-Trained Dispatchers



#### **Services Provided**



- 2,545,341 Services Provided since 1999
  - Changed 227,430 tires
  - Provided fuel 185,485 times
  - Tagged 283,521 abandoned vehicles
  - Provided traffic control 187,482 times
  - Provided first aid to 6,085 people
  - Relocated 113,734 vehicles obstructing traffic



# HELP is not an acronym



# HELP is what we do ... and how we do it.



#### **Other Recent Initiatives**



- "Quick Clearance" Legislation
- MOU between TDOT and Department of Safety
- MOU between TDOT & GDOT
- Emergency reference markers
- TDOT Office of Incident Management
- Statewide Ready Response Capability
- Rural Incident Response/Response Trailers
- TSIS (TDOT Smart-way Information System)
- 511 with future plans to link with other states



# Rural Response Trailers







# Disaster Response Trailer







# Second Generation Rural Response







# "Quick Clearance" Legislation



- Clarifies authority of law enforcement and TDOT to keep roadways open
- Clarifies motorists' responsibilities on controlled-access highways
- If "no serious personal injury or death", motorists should move
- Insurance companies and truckers agreed to the language



## **Emergency Reference Makers**



Median Reference Marker





# **Emergency Reference Makers**



Ramp Reference Marker





# TDOT Highway Incident Management







# Region #2 HELP

HELP/

Local HELP





# Chattanooga HELP Program



■ The Local HELP Team



### Accident Scene



- What we usually find upon arrival
  - Traffic lanes closed
  - Debris
  - Traffic congested or at a standstill



# Wreckage Removed; Traffic Flow Restored











# Construction Zones; Tunnel without a Roof





# Quick Clearance Technique







# I-24 Eastbound Abandoned Vehicle







# Quick Clearance Technique Applied







# Regional Incident Management Task Forces



- TDOT Management
- Local Fire & Rescue Departments
- Local Police, County Sheriff's Dept & Tennessee Highway Patrol
- Local Agencies Traffic Managers
- Towing and Recovery Representatives
- General Public



Remember, when you go out into the world, stick together and watch out for traffic.







#### **Questions?**



#### **Lacy Word**

Transportation Manager 2
Tennessee Department of Transportation
Lacy.Word@tn.gov
423.593.7945



#### **Questions and Answers**

Share your experiences, best practices and questions with our audience.





# Survey for Next Session's Topic

- Debris Removal
- Funding
- Working with Other First Responders
- Standard Operating Procedures
- Performance Measures
- Training
- Other



# Feedback Survey

■ Tell us what you think and how we can improve:

http://www.safehighways.org/fhwa-ssp-meeting-survey/



# Closing Remarks

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407.456.1917

